

IN THE ADMINISTRATIVE REVIEW TRIBUNAL
MELBOURNE REGISTRY
INTELLIGENCE AND SECURITY JURISDICTIONAL AREA

ART 2025/4916

BETWEEN

FRASER TWEEDALE
Applicant

CEO, SERVICES AUSTRALIA
Respondent

CONFIDENTIAL AFFIDAVIT

On 26 May 2026 I, Garrett McDonald, of 134 Reed Street, Greenway in the Australian Capital Territory, General Manager, Cyber Security at Services Australia, affirm:

1. I am the Chief Information Security Officer (**CISO**) and General Manager, Cyber Security **Division** of Services Australia (**the Agency**). I have been in that role since 22 July 2024.

PART I PURPOSE OF THIS CONFIDENTIAL AFFIDAVIT

2. I have prepared this affidavit on the basis it can be made available to the Administrative Review Tribunal but not to the Applicant, his expert witnesses or his legal advisers. That is because this affidavit refers to some of the very matters in respect of which the Agency says disclosure could or could reasonably be expected to cause damage to Australia's national security.
3. Unless otherwise indicated, this affidavit is based on my personal knowledge and my review of material that is either held by the Agency or has been provided to me for the purpose of making this affidavit. Where I express an opinion in this affidavit, the opinion is based on my experience and expertise as described in my open affidavit. While I have consulted with staff members, to obtain information relevant to my opinions, the opinions expressed are my own.

PART II MY EXPERIENCE AND BACKGROUND

4. My experience and background are included in my open affidavit, on which I rely.
5. My role is primarily focussed upon protecting and defending the Agency, Shared Services Partners and Whole-of-Government systems, including myGov, from cyber-related attacks. In addition to the experience outlined in my open affidavit, I am involved in the following Boards and Committees:

[...]

PART III THE MYGOV SERVICE

[...]

8. In my open affidavit, I describe the function of the myGov **Code Generator app**. [...]

9. Part III of my open affidavit described information security and governance within the Australian Government. I now provide further information about these arrangements, as they apply to the myGov Service, that I could not include in my open affidavit.

[...]

12. The PSPF is revised annually and available at:
<https://www.protectivesecurity.gov.au/pspf-annual-release>.

[...]

PART IV MYGOV CODE GENERATOR APP SOURCE CODE

28. In addition to the description of the Code Generator app source code provided in my open affidavit, I provide the following further information pertaining to the content of the source code:

[...]

29. In addition to the information outlined in my open affidavit about authentication through the Code Generator app, I add the following:

29.1 The Code Generator app was developed by the Agency as a bespoke product before authenticator apps were widely provided by industry and used more broadly by customers to access their records held by various companies/service providers.

[...]

33. Disclosing the Code Generator app source code would confirm what is only partially available information in the public domain.

34. Further, that disclosure would confirm any vulnerabilities in the Code Generator app source code which could be exploited.

[...]

37. In my opinion, the fact that the Code Generator app is to be retired in the future does not eliminate the security risks that would be posed by the release of the Code Generator app source code, because:

[...]

39. In summary, I have three major concerns with the disclosure of the Code Generator app source code:

[...]

39.2 Disclosure of the actual Code Generator app source code will confirm information which at the moment can only be speculated about. [...]

[...]

56. I explain some of the other substantial adverse effects on the operations of the Agency that would or could result from disclosure of the Code Generator app source code in my open affidavit.

[...]

AFFIRMED at Canberra in the
Australian Capital Territory

on 26 May 2026

Garrett McDonald

Before me:

Sonya Nordling,
Solicitor in the Australian Capital Territory
Services Australia